

Disclaimer	Bricker 🖣 Graydon
This isn't legal advice!	
(but please ask questions if you have them)



About this Series

Bricker (square) Graydon

- TODAY Tuesday, September 19, 2023
 - Session 1: Title IX and Athletics | What Every Athletic Administrator Needs to Know
- Tuesday, September 26, 2023
 - Session 2: Student-Athlete Conduct and Health, Safety, and Well-being
- Tuesday, October 3, 2023
 Session 3: Athletic Operations and Revenue Generation in an Ever-Changing Climate
- Tuesday, October 10, 2023
 Session 4: The Future of College Athletics | Practical Tips and Takeaways in Anticipating the "New Normal"



Agenda

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- Overview of Case Scenario
- Nuts and Bolts: Title IX Athletics and Equal Opportunities
 - 1. Accommodation of Interests and Abilities
 - [BREAK]
 - 2. Scholarships
 - 3. Benefits and Treatment Areas (the "laundry list")
- Title IX and the Money



Champion University

Bricker in Graydon

- NCAA Division II (with football)
- Varsity teams: 7 men's sports, 11 women's sports

 Men's teams: baseball, basketball, cross country, football, golf, swimming, track

 Women's teams: basketball, cross country, field hockey, golf, lacrosse, soccer, softball, swimming, track, triathlon, volleyball
- Club teams (that we know of):
 Women's flag football

 - Men's lacrosse



Overview of Case Scenario Nuts and Bolts: Title IX Athletics and Equal	Bricker s Graydon
Opportunities (Intro)	Nuts and Bolts:
Accommodation of Interests & Abilities	Title IX Athletics
Scholarships	and Equal
Benefits and Treatment Areas	Opportunities
Title IX and the Money	· · ·

Learning Outcomes

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- How to analyze your institution's compliance in providing equal participation opportunities and strategies to achieve and maintain compliance
- 2. How to analyze your institution's compliance in providing equal **scholarships** and strategies to achieve and maintain compliance
- How to analyze your institution's compliance in providing equitable benefits and treatment and strategies to achieve and maintain compliance

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Bricker Saydon

- Title IX Regulations
 - It prohibits schools that receive Federal funding from discriminating based on sex in their programs or activities, including its athletic program.
- Case law
- "Dear Colleague" letters (guidance from OCR)
- OCR Case Resolutions

Why the emphasis now?



- It's the law!
- Anticipating renewed scrutiny with this administration (OCR released resources in February)
- Institutional restructuring due to financial challenges (may impact athletics programs)
- NCAA Division I institutions and DEI requirement
- Anyone (yes, anyone) can make a complaint to OCR, which may trigger an investigation
- Lawsuits
- A pillar of institution's values



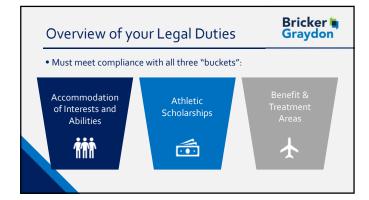
It can be tricky...

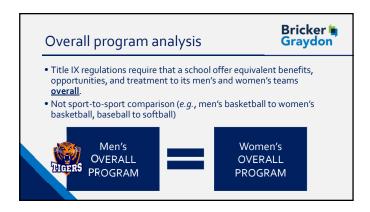


- Title IX Coordinators have the ultimate responsibility
 - But Athletics often has the data...
- Compliance is a "snapshot in time"
- Rules, regulations, and requirements are dense and complicated
- Decisions good and bad flow downward to coaches
 - Oversight is KEY!





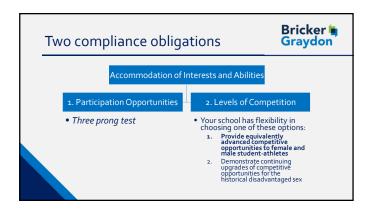




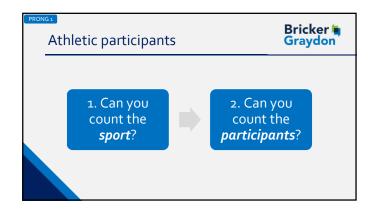
A note on EADA... • Can be used to evaluate (1) athletic participation opportunities and (2) financial aid • EADA & Title IX • Although it may not fully reflect, it is pretty close • Example: Title IX participants • In lawsuits, Plaintiffs often rely on EADA data and courts have used these numbers to issue preliminary injunctions

EADA Equity





• Your school has flexibility in choosing one of these options: 1. Substantial Proportionality: whether the percentage of athletic participation compared to full-time undergraduate enrollment is "substantially" proportional 2. History and Continuing Practice: whether you are adding opportunities for the underrepresented sex 3. Interests and Abilities of Students: whether you are fully accommodating the interests and abilities of the underrepresented sex How to: Substantial Proportionality • Ask: Are the percentage of women and men participants on athletic teams equal to – or "substantially proportionate" to—the percentage of women and men enrolled full-time as undergraduates at your school? % full-time undergraduate male = % male participants % full-time undergraduate females = % female participants	1. Substantial Proportionality: whether the percentage of athletic participation compared to full-time undergraduate enrollment is "substantially" proportional 2. History and Continuing Practice: whether you are adding opportunities for the underrepresented sex 3. Interests and Abilities of Students: whether you are fully accommodating the interests and abilities of the underrepresented sex How to: Substantial Proportionality Graydon • Ask: Are the percentage of women and men participants on athletic teams equal to – or "substantially proportionate" to—the percentage of women and men enrolled full-time as undergraduates at your school? % full-time undergraduate male = % male participants	1. Substantial Proportionality: whether the percentage of athletic participation compared to full-time undergraduate enrollment is "substantially" proportional 2. History and Continuing Practice: whether you are adding opportunities for the underrepresented sex 3. Interests and Abilities of Students: whether you are fully accommodating the interests and abilities of the underrepresented sex How to: Substantial Proportionality Graydon • Ask: Are the percentage of women and men participants on athletic teams equal to – or "substantially proportionate" to—the percentage of women and men enrolled full-time as undergraduates at your school? % full-time undergraduate male = % male participants	1. Substantial Proportionality: whether the percentage of athletic participation compared to full-time undergraduate enrollment is "substantially" proportional 2. History and Continuing Practice: whether you are adding opportunities for the underrepresented sex 3. Interests and Abilities of Students: whether you are fully accommodating the interests and abilities of the underrepresented sex How to: Substantial Proportionality • Ask: Are the percentage of women and men participants on athletic teams equal to – or "substantially proportionate" to—the percentage of women and men enrolled full-time as undergraduates at your school? % full-time undergraduate male = % male participants	2. Substantial Proportionality: whether the percentage of athletic participation compared to full-time undergraduate enrollment is "substantially" proportional 2. History and Continuing Practice: whether you are adding opportunities for the underrepresented sex 3. Interests and Abilities of Students: whether you are fully accommodating the interests and abilities of the underrepresented sex How to: Substantial Proportionality • Ask: Are the percentage of women and men participants on athletic teams equal to – or "substantially proportionate" to—the percentage of women and men enrolled full-time as undergraduates at your school? • % full-time undergraduate male = % male participants • % full-time undergraduate females = % female participants	Participation Opportunities	Bricker 🖢 Graydon
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Full-time undergraduate enrollment Graydon • Team effort: contact	Full-time undergraduate enrollment Graydon • Team effort: contact	Full-time undergraduate enrollment Graydon • Team effort: contact	Team effort: contact		research office or compliance office for	Part and the
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Athletic participants – Other	Sports Bricker (a) Graydon
2008 Dear Colleague Letter offers guidance and has stood up in court	Operating budget, support services and coaching staff administered by athletic department? Eligible to receive athletic scholarship and are recruited?
OCR will consider a variety of factors, mainly whether the sport's 1. Program Structure and Administration 2. Team Preparation and Competition is consistent with established varsity sports in the institution's athletic program	Practice opportunities (number, length, quality)? Regular season competition? Pre-season and/or post-season? Purpose is to provide athletic competition rather than support or promote other athletic activities?



PRON	Cheer 📣 & Rugby 🜐	Bricker 🖣 Graydon
	Cheerleading and rugby could not count as a sport un according to the 2 nd Circuit (CT, NY, VT) Biediger v. Quinnipiac Univ. (2013) Cheerleading: had limited # of contests against other inter	collegiate teams;
	differing rules for those contests; lack of off-campus recruit organized post-season opportunity	ment; loosely
	 Rugby: at the time, only 5 programs nationwide; 6/10 conte teams; close to being removed from NCAA emerging sport Likely a different result today. 	sts against club list

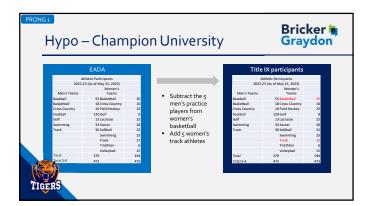
Esports Cannot count as a sport under Prong 1, according to the Middle District of Florida Navarro et al v. Florida Institute of Technology (2023) esports was not a "close-call" (compared to cheerleading in Biediger) regarding the application of OCR's factors: "Esports does not require athletic ability" "Sport governance associations have no control over the rules of the game lisself."





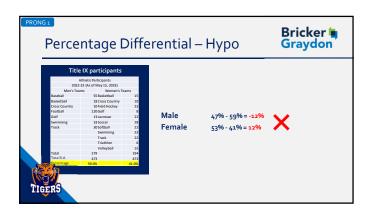


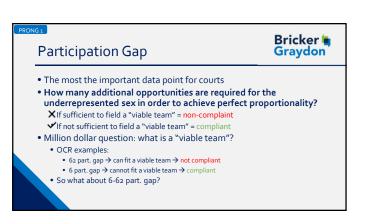




How close is close enough? • Now you know how to count, what is "substantially proportionate"? • What is the "safe harbor"? • Two data points to consider: 1. Participation gap • How many additional opportunities are required for the underrepresented sex in order to achieve perfect proportionality? 2. Percentage differential • What is the difference between the full-time undergrad population vs. athletic participants?

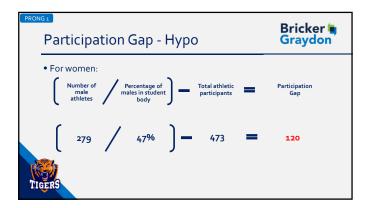
Percentage Differential • Courts in the past have looked at this number • Calculation • % full-time undergraduate male - % male participants = [percentage differential] • % full-time undergraduate females = % female participants = [percentage differential] • Based on case law, if percentage differential is: • Over 10% = unlikely compliant • Between 3.5% and 10% = less clear, but unlikely compliant • Below 3.5% = likely compliant





Participation Gap — Magic Number? So what about 6-62 part. gap? Likely depends on a variety of factors (Lazor v. UConn) Average size of a team the underrepresented sex is not dispositive ("may" be considered as a "frame of reference") 20 part. gap is enough to sustain a viable team Mentioned that average Division I women's golf team is 8, bowling is 10, rifle is 8, gymnastics is 18, and sand volleyballs is 8 Using this theory, a part. gap has to be under has to be under the women's sport with the lowest roster size not offered at your institution? Used viable team at issue — women's swimming and diving (Balow v. Michigan State)

31 part. gap is enough to sustain a viable team because the smallest swimming & diving team in the Big Ten Conference was 21 females



PRON	Strategies to Meet Prong 1	Bricker 🖣 Graydon
	Roster management policies Adding, eliminating ("disfavored" practice), and transi programs Leverage emerging sports	tioning

Hypo — Champion University • If used roster management and had the average NCAA DII participants... • Percentage differential = 7.5%; Participation gap = 77 • Closer, but likely not substantially proportionate • If eliminated football... • Percentage differential = -2% (now men are the underrepresented sex!); Participation gap = -15 • Likely substantially proportionate • If added women's flag football and if you can count... • Percentage differential = 8.4%; Participation gap = 90 Closer, but likely not substantially proportionate — wait for prong 2!

**Key Takeaways – Prong 1 **Challenging because of the changing demographics ** Rise of female students since 1970 **If relying on this prong: ** Do an internal count – don't just rely on EADA data ** Have rigorous and well-document procedures in place that support the roster numbers being used ** Calculate the participation gap ** Consider having a roster management policy ** Consult with legal counsel and/or experts

How to: History & Continuing Practice • It is okay for the underrepresented sex to be substantially lower than their student body population, so long as the institution has, for the underrepresented sex (often women): • (1) consistently added new teams and → "HISTORY" • (2) intends to do so in the future → "CONTINUING PRACTICE"

History & Continuing Practice

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- In evaluating "history," OCR looks at the institution's record for:

 - adding teams, (within the last 3-4 years)
 increasing participants on existing teams, and
 - the institution's response to requests to add teams.
- In assessing "continuing practice," OCR examines:
 - the institution's current policy for adding teams and
 - an institution's current implementation of a plan of program expansion that is responsive to developing interests and abilities.

Hypo - Champion University

Bricker i Graydon

- Are they compliant with prong 2?
 - Likely not because they added triathlon 5 years ago, which is not within the past 3-4 years and they are missing other obligations
- How can they comply with prong 2?
 - 1. If they add women's flag football as a varsity sport immediately
 - 2. If they prepare a policy on requesting the addition of varsity teams





TIGERS

🗶 Key Takeaways - Prong 2



- Look at the last time you added a [women's] team.
 - ullet ightarrow If more than 4 years have passed, be cautious.
- Look at if you have a policy regarding requesting the addition of varsity sports.
 - $\bullet\,\rightarrow$ If you don't have one, prepare a policy and procedure.
 - $\bullet \, \rightarrow$ If you have one, effectively communicate it (website, handbook, etc.).
 - \rightarrow If you have one, make sure you <u>document</u> responses to sport requests.
- Look to see if you have a long-plan program expansion plan, including a rough timetable for adding sports.
 - → If you don't have a plan, prepare one.

How to: **Interests & Abilities of Students**

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- This is the most complicated because the metrics are nuanced
- Usually referred to as the "survey" prong

 Question is there enough (1) demand/interest, (2) skill/talent, and (3) competition at your school among [women/men] to sustain a viable team or sport?
 - \rightarrow If the answer is "no" to any of these questions, your school can likely use Prong 3
 - > If the answer is "yes" to *all* three questions, your school likely cannot use this option.
- OCR: Your school's athletic director or other school leaders should have information to help you answer these questions. If they do not have this information, your school likely cannot use this option.

Bricker i Competition + Interest + Ability Graydon Competition Interest

Bricker i Surveys Graydon • How to assess student's interests and abilities Note that you not have to administer a survey to rely upon prong 3 • OCR has released guidance on this prong because it has been controversial Does not consider nonresponses to surveys as evidence of lack of interest or ability in athletics.

Survey Factors

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- OCR evaluates the overall weight it will accord the results of a survey by examining the following factors, among others:
 - content of the survey;
 - target population surveyed;
 - response rates and treatment of nonresponses; (higher response rate more weight by OCR)
 - confidentiality protections; and
 - frequency of conducting the survey.

🗶 Key Takeaways – Prong 3

Bricker (square) Graydon

- Collect good information
- Surveys can be complicated. Using an expert might be beneficial.
- Document the analysis
 - If you decide not to add a sport that has been requested, you should document the reasons you made that decision, which should include the results of assessing the abilities of interested students and viability of the sport.

Bricker in Graydon Compliance Requirement #2 Scholarships Scholarships

Scholarships

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- OCR considers whether the total amount of athletic scholarship aid a school makes available to men and women is "substantially proportionate" to their participation rates
- "substantially proportionate"= within 1%
 However, this is subject to adjustment of disparities that are legitimate and non-discriminatory
 - What does this mean? Outside 1% might be okay if:
 - Actions are taken to promote athletic program development
 - Differences between in-state and out-of-state tuition
 Unexpected fluctuations in participation (someone quits)



Scholarships

Bricker (square) Graydon

- Often not an issue for NCAA Division III institutions because you are not allowed under the bylaws to offer athletic aid
- However, if you offer aid only to athletes, could be subject to Title IX scrutiny
 - Ex. "presidential awards" or "leadership awards"



Hypo – Champion University

Bricker in Graydon

- Calculation
 - Male

 - Male participation = 59%Male scholarship dollars = 57.8%
 - Difference = 1.2
 - Female

 - Female participation = 41%
 Female scholarship dollars = 42.2%
 - Difference = 1.2%

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egitimate non- discriminatory	
reasons for the	
0.2% difference	

Complaint.







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Bricker (square) Graydon

- There are going to be differences amongst the men's and women's program, but when is it a big enough difference to be a compliance concern?
 - Disadvantage based on gender
 - Depends on how many student-athletes it impacts
 - Depends on the benefit
- A disparity in of itself is likely not a Title IX violation, but a <u>pattern or practice</u> of multiple disparities may indicate discrimination and may rise to the level of a violation

A few more notes...

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- You can consider the nature of particular sports
- You (and your coaches) can make reasonable professional decisions, but it cannot be discriminatory

 - Example: less expensive equipment
 If the reason is "tradition" or "that is the way it has always been done" you may want to reconsider



Equipment and Supplies

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- Does your school provide athletic gear of equivalent **quality**, **quantity**, **suitability**, **condition**, **and availability** for athletes on men's and women's teams?
- Strategies to help compliance:
 - Apparel and equipment rotation policies (ex. every 3 years, new warm up gear)
 - Be able to list all the equipment, supplies, and laundry services to teams (inventory



Scheduling Games and Practice Time Graydon



- Do men's and women's teams both have a reasonable opportunity to compete before an audience?
 - OCR has been investigating this one recently
- Are scheduled practice times equally convenient for both men's and women's teams?
- Are the **number and length** of practice sessions equivalent for women's and men's teams in the same or similar sports?

Hypo - Champion

Bricker (square) Graydon

- Men's and women's basketball team play double-headers on Saturdays tipoff for the women's game is at 5:30 p.m. while the men's game starts after the conclusion of the women's game, usually around 7:30 p.m. The conference schedules the games. games
- · Disparity?
- Solution?



- Whether in- or out-of-season, the football team gets the best lift time in the morning. The field hockey team is scheduled for mid-day, which often runs into class schedules.

 Disparity?
 Solution?



Travel and Daily Allowance

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• Do athletes on women's and men's teams use equivalent modes of **transportation** when traveling to away games or competitions?



• Do athletes on women's and men's teams have equivalent accommodations when traveling overnight?



• When athletes travel to games, are they offered equivalent meals or meal allowances?

Coaching

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- Do men's and women's teams have coaches with equivalent qualifications?
- Are coaches available to women and men athletes for equivalent amounts of time?
- Do coaches of men's and women's teams receive equivalent compensation?
 - If not, can differences in pay be justified by factors that could be nondiscriminatory?
- Do coaches of women's and men's teams have equivalent "other duties"?



Hypo - Champion

Bricker (square) Graydon



- The assistant athletic director also started to hear complaints that the field hockey team's strength and conditioning coach though a well-liked individual is "only" a graduate assistant and isn't exactly failoring the team's workouts to the sport. The complaints also point out that the University's director of strength and conditioning, who has 20 years of experience, leads the football team and all the other men's sports lifts, and those lifts are typically highly customized.

 Disparity?
- Disparity?

Academic Tutors

Bricker in Graydon

- Do men's and women's teams have academic tutors with equivalent qualifications?
- Are academic tutors available to athletes on women's and men's teams for equivalent amounts of time?
- Do academic tutors for men's and women's teams receive equivalent compensation?
- Are the rules for qualifying for and getting tutoring equivalent for athletes on women's and men's teams?



Locker Rooms & Facilities for Practice and Competition

Bricker (square) Graydon



- Do athletes on men's and women's teams have locker rooms of equivalent quality and size?
- Are the conditions of playing fields, courts, pools, and other practice/game facilities for men's and women's team equivalent?

Hypo - Champion

TIGERS

Bricker | Graydon

- Baseball: turf field upgraded recently and it continues to be in outstanding shape. In fact, the University regularly hosts tournaments from nearby high school athletic associations because of the turf's high quality.

 Softhall arras field that while projections and and the statement of the turf's high quality.
- Softball: grass field that, while maintained and serviceable, suffers from poor drainage and regularly floods. The softball team's issues are compounded by ad-hoc fencing and poor lighting, the latter of which necessitates the need to schedule games and practices only when the aylight will accommodate it.

Disparity? Solution?

Medical and Training Facilities and Services

Bricker Saydon

- Are the training and conditioning facilities for athletes on men's and women's teams of equivalent quality?
- Do members of men's and women's teams have equivalent access to training facilities?
- Do men's and women's teams have equivalent medical and training personnel/services?



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Housing	and	Dining	Ser	vice	2

Bricker in Graydon



• Are equivalent **special housing and services** available to athletes on women's and men's teams?



• Are equivalent **special dining and services** available to athletes on women's and men's teams?

Publicity

Bricker in Graydon

- Does your school provide equivalent **coverage** for men's and women's teams and athletes on its website, social media, or other publicity?
- Are cheerleaders, pep bands and drill teams provided equivalently for women's and men's teams?



Recruiting

Bricker in Graydon

- Are coaches and other personnel given substantially equal opportunities to recruit women and men for athletic teams?
- Is recruitment for men and women athletes **funded** in a way that is equivalently adequate to meet the needs of each men's and women's athletic program?



Key Takeaways

Bricker in Graydon

- Keep your eyes and ears open
- Meet with your student-athletes and coaches
- Monitor where the money is spent
- Administrators travel with teams
- Identify and remedy immediate compliance concerns

Bricker in Graydon Title IX and the Money

Title IX and the Money

Bricker in Graydon

- Funding does <u>not</u> have to be the same for the men's and women's overall program
 Not dollar-for-dollar matching

 - But there are two program components where funding <u>does</u> matter: athletic scholarships & recruitment

What matters is the tangible benefits provided to students

- Evaluate what students receive, regardless of the source of the funds
- Budget is intent

Bricker | Graydon

- Booster clubs or foundation may not be subject to Title IX, but any benefits provided by the entity is subject to Title IX
- If an entity provides benefits that creates a disparity, the school is on the hook to offset that disparity
 - Solution: Reallocate funds
- If the benefits bring you closer to compliance, likely no disparity

Hypo – Champion University

Bricker Graydon

- What to do about the club men's lacrosse team potential donation?
- lacrosse team potential donation?

 The coach emphasized that generally speaking the families of lacrosse players on campus are fairly affluent, and that one parent suggested that they would donate \$2 million to start up the varsity program. The coach reminded the athletic director that a portion of such a donation would go toward renovating the turf field, which is used by women's lacrosse, field hockey, and football.

 Tights



Fundraising

Bricker in Graydon

- Men's and women's programs have equitable opportunities to fundraise (allow teams to use facilities, etc.)
- Fundraising by student-athletes
 - Under Title IX, an institution has no obligation to offset benefits purchased individually by students
- Fundraising creates a disparity
 - Challenging because some coaches effort is not rewarded while other coaches lack of effort and lack of donors is not penalized.





Key Takeaway: Gender Equity Plan • Document! Document! • One that is current, supported by top leadership at the institution, and reviewed by department leadership continuously • Has an administrator as a "point of contact/responsibility" • In-house plan or external plan? • Importance of start and end date

Key Takeaways: Control your Destiny Graydon • Be proactive! Federal judges and OCR investigators are not afraid to tell you how to run your athletic department

Questions?

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REGISTER HERE!

- Tuesday, September 26, 2023
 Session 2: Student-Athlete Conduct and Health, Safety, and Well-being
- Tuesday, October 3, 2023
 - Session 3: Athletic Operations and Revenue Generation in an Ever-Changing Climate
- Tuesday, October 10, 2023
 - Session 4: The Future of College Athletics | Practical Tips and Takeaways in Anticipating the "New Normal"